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CABLE ADDRESS:
 DONLARD, NEW YORK

December 18th, 1950

Hon. William H. Jackson
 Deputy Director
 Central Intelligence Agency
 Washington 25, D. C.

Dear Bill:

I send you a copy of a memorandum I sent today to Bedell. I assume that you will take it up directly with Frank, so enclose copy for him.

I understand that [] who heads the [] has already discussed the basic questions with you both. However, there is included in the memorandum the views he expressed to me.

Sincerely yours,

[]

Enclosures.

25 YEAR
 RE-REVIEW

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UNCLASSIFIED RESTRICTED CONFIDENTIAL SECRET

(SENDER WILL CIRCLE CLASSIFICATION TOP AND BOTTOM)

CENTRAL INTELLIGENCE AGENCY
OFFICIAL ROUTING SLIP

TO	INITIALS	DATE
1 Allen W. Dulles	<i>has seen</i>	
2 <i>for Donnan file</i>		
3		
4		
5		
FROM	INITIALS	DATE
1 Exec. Asst. to DCI		21 Dec 50
2		
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<input type="checkbox"/> APPROVAL	<input checked="" type="checkbox"/> INFORMATION	<input type="checkbox"/> SIGNATURE
<input type="checkbox"/> ACTION	<input type="checkbox"/> DIRECT REPLY	<input type="checkbox"/> RETURN
<input type="checkbox"/> COMMENT	<input type="checkbox"/> PREPARATION OF REPLY	<input type="checkbox"/> DISPATCH
<input type="checkbox"/> CONCURRENCE	<input type="checkbox"/> RECOMMENDATION	<input checked="" type="checkbox"/> FILE

REMARKS:

1. For your information and files.
2. Copies were received by Gen. Smith, Mr. Jackson and Mr. Wisner.
3. This letter has been acknowledged.

L.B.K.

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MEMORANDUM TO LIEUT. GENERAL W. BEDELL SMITH
ON
Adoption of an INDUCEMENT PROGRAM
to be directed to potential Russian
defectors.

- - - - -

December 16th, 1950

By William J. Donovan

The United States must take advantage of every weakness of the Soviet Union. There is one weakness that is clearly apparent and ready for exploitation. It is this: Disaffected elements within the population of the Soviet Union (also its satellites) run great risks to escape into the American Zone. They take these risks even though they are uncertain as to their reception by Americans or that they will not be turned back by them to the Soviet authorities.

Because of its failure to foresee developments in the post-war world, the United States has largely dissipated the potential of the Soviet emigration. As a result of the exchange agreement concluded at Yalta, the great mass of Soviet PWs and forced laborers in Western Europe, numbering more than 2,000,000, were sent back to the USSR, in many cases over their violent objections. General Vlasov, who commanded the Russian Army of Liberation which fought alongside the Nazis, and his principal officers were turned over to the Soviets and sent to their deaths. Subsequently the so-called Clay-Sokolowski Agreement provided for the immediate

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